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BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION)	CASE NO. AVU-E-15-05
OF AVISTA CORPORATION FOR THE)	
AUTHORITY TO INCREASE ITS RATES)	
AND CHARGES FOR ELECTRIC AND)	
NATURAL GAS SERVICE TO ELECTRIC)	DIRECT TESTIMONY
AND NATURAL GAS CUSTOMERS IN THE)	OF
STATE OF IDAHO)	TARA L. KNOX
_____)	

FOR AVISTA CORPORATION

(ELECTRIC ONLY)

1 **I. INTRODUCTION**

2 **Q. Please state your name, business address and**
3 **present position with Avista Corporation.**

4 A. My name is Tara L. Knox and my business address
5 is 1411 East Mission Avenue, Spokane, Washington. I am
6 employed as a Senior Regulatory Analyst in the State and
7 Federal Regulation Department.

8 **Q. Would you briefly describe your duties?**

9 A. Yes. I am responsible for preparing the
10 electric regulatory cost of service model for the Company,
11 as well as providing support for the preparation of
12 results of operations reports, among other things.

13 **Q. What is your educational background and**
14 **professional experience?**

15 A. I am a graduate of Washington State University
16 with a Bachelor of Arts degree in General Humanities in
17 1982, and a Master of Accounting degree in 1990. As an
18 employee in the State and Federal Regulation Department at
19 Avista since 1991, I have attended several ratemaking
20 classes, including the EEI Electric Rates Advanced Course
21 that specializes in cost allocation and cost of service
22 issues. I am also a member of the Cost of Service Working
23 Group and the Northwest Pricing and Regulatory Forum,
24 which are discussion groups made up of technical

1 professionals from regional utilities and utilities
2 throughout the United States and Canada concerned with
3 cost of service issues.

4 **Q. What is the scope of your testimony in this**
5 **proceeding?**

6 A. My testimony and exhibits will cover the
7 Company's electric revenue normalization adjustment to the
8 test year results of operations, the proposed Load Change
9 Adjustment Rate to be used in the Power Cost Adjustment
10 mechanism, and the electric cost of service study
11 performed for this proceeding. A table of contents for my
12 testimony is as follows:

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18
19 **Q. Are you sponsoring any exhibits in this case?**

20 A. Yes. I am sponsoring Exhibit 13 composed of
21 three schedules. Schedule 1 details the calculation of
22 the proposed Load Change Adjustment Rate, Schedule 2
23 includes a narrative of the electric cost of service study
24 process, and Schedule 3 presents the electric cost of
25 service study summary results.

1 Q. Were these exhibit schedules prepared by you or
2 under your direction?

3 A. Yes, they were.
4

5 **II. ELECTRIC REVENUE NORMALIZATION**

6 Q. Would you please describe the electric revenue
7 normalization adjustment included in Company witness Ms.
8 Andrews' pro forma results of operations?

9 A. Yes. The electric revenue normalization
10 adjustment represents the difference between the Company's
11 actual recorded retail revenues during the twelve months
12 ended December 2014 test period, and base rate retail
13 revenues on a normalized (pro forma) basis. The total
14 revenue normalization adjustment increases Idaho net
15 operating income by \$4,056,000, as shown in adjustment
16 column 2.07 on page 7 of Ms. Andrews Exhibit No. 12,
17 Schedule 1.

18 The revenue normalization adjustment consists of four
19 primary components: 1) re-pricing customer usage
20 (adjuncted for any known and measurable changes) to base
21 tariff rates presently in effect, 2) adjusting customer
22 load and revenue to a 12-month calendar basis (unbilled
23 revenue adjustment), 3) weather normalizing customer usage

1 and revenue, and 4) eliminating the provision for earnings
2 sharing associated with the 2014 earnings test.

3 **Q. Since these elements are combined into a single**
4 **adjustment, would you please identify the impact of each**
5 **component?**

6 A. Yes. A breakdown of the four components of the
7 revenue normalization is as follows:

- 8 1. The re-pricing of billed usage including the
9 elimination of adder schedule revenue and
10 related amortization expense (Schedule 59
11 Residential Exchange Credit, Schedule 91 Public
12 Purpose Tariff Rider, Schedule 95 Optional
13 Renewable Power and Schedule 97 BPA Settlement
14 Adjustment)¹ results in a reduction to net income
15 of \$103,000..
- 16 2. The re-pricing of unbilled calendar usage and
17 elimination of unbilled adder schedule revenue
18 and expense results in a reduction to net income
19 of \$87,000.²
- 20 3. The weather adjustment reduces net income
21 \$393,000.
- 22 4. Finally, the elimination of the 2014 earnings
23 sharing (customer share) results in an increase
24 to net income of \$4,639,000.

25 The combined impact of these four elements is an
26 increase to net income \$4,056,000.

27 **Q. Please briefly summarize the electric weather**
28 **normalization process.**

¹ Municipal Franchise Fee and Power Cost Adjustment revenues and related expenses are eliminated in separate adjustments.

² The unbilled adjustment consists of removing December 2013 usage billed in January 2014 from the 2014 test year, adding December 2014 usage billed in January 2015 to the 2014 test year, and re-pricing the net usage at present base rates.

1 A. The Company's electric weather normalization
2 adjustment calculates the change in kwh usage required to
3 adjust actual loads during the 2014 test period to the
4 amount expected if weather had been normal. This
5 adjustment incorporates the effect of both heating and
6 cooling on weather-sensitive customer groups. The weather
7 adjustment is developed from a regression analysis of ten
8 years of billed usage per customer and billing period
9 heating and cooling degree-day data. The resulting
10 seasonal weather sensitivity factors (use-per-customer-
11 per-heating-degree day and use-per-customer-per-cooling-
12 degree day) are applied to monthly test period customers
13 and the difference between normal heating/cooling degree-
14 days and monthly test period observed heating/cooling
15 degree-days.

16 **Q. Have the seasonal weather sensitivity factors**
17 **been updated since the last rate case?**

18 A. Yes. The factors used in the weather adjustment
19 are based on regression analysis of monthly billed usage-
20 per-customer from January 2004 through December 2013,
21 which is the most recent completed analysis.

22 **Q. What data did you use to determine "normal"**
23 **heating and cooling degree days?**

1 A. Normal heating and cooling degree days are based
2 on a rolling 30-year average of heating and cooling
3 degree-days reported for each month by the National
4 Weather Service for the Spokane Airport weather station.
5 Each year the normal values are adjusted to capture the
6 most recent year with the oldest year dropping off,
7 thereby reflecting the most recent information available
8 at the end of each calendar year. The calculation
9 includes the 30-year period from 1985 through 2014.

10 **Q. Is this proposed weather adjustment methodology**
11 **consistent with the methodology utilized in the Company's**
12 **last general rate case in Idaho?**

13 A. Yes. The process for determining the weather
14 sensitivity factors and the monthly adjustment calculation
15 is consistent with the methodology presented in Case No.
16 AVU-E-12-08.

17 **Q. What was the change in kWhs resulting from**
18 **weather normalization for the twelve months ended December**
19 **2014 test year?**

20 A. Weather was warmer than normal throughout 2014,
21 except for February, which was colder than normal. The
22 summer months of July and August were particularly hot.
23 Since electric usage is impacted by both heating and
24 cooling, weather normalization required an addition to

1 usage for warm weather during the winter (partially offset
2 by the February 2014 arctic outbreaks) and a reduction to
3 usage for the hot summer. These offsetting impacts
4 resulted in a relatively small annual weather adjustment
5 even though the monthly variations were volatile.

6 Overall, the adjustment to normal required the
7 addition of 340 heating degree-days during the heating
8 season,³ and the deduction of 199 cooling degree-days
9 during the summer season.⁴ The annual total adjustment to
10 Idaho electric sales volumes was a reduction of 9,000,496
11 kWhs, which is approximately 0.3% of billed usage.

12 The electric system monthly weather adjustment
13 volumes were provided to Company witness Mr. Johnson as an
14 input to the Pro Forma Power Supply analysis.

15

16 **III. PROPOSED LOAD CHANGE ADJUSTMENT RATE**

17 **Q. What is the Load Change Adjustment Rate?**

18 A. The Load Change Adjustment Rate (LCAR) is part
19 of the Power Cost Adjustment (PCA) mechanism that prices
20 the change in power supply-related costs associated with
21 the change in actual retail loads, from the retail loads

³ The heating season includes the months of January through June and October through December.

⁴ The summer season includes the months of June through September. June is included in both seasons because both heating load and cooling load fluctuations occur during the month.

1 that were used to set the PCA base costs. The LCAR
2 determination process for all Idaho investor-owned
3 utilities was established in IPUC Case No. GNR-E-10-03,
4 Order No. 32206, which was approved on March, 15, 2011.

5 **Q. How is the rate determined?**

6 A. The proposed LCAR is determined by computing the
7 proposed revenue requirement on the production and
8 transmission costs contained within Ms. Andrews' Idaho
9 electric pro forma total results of operations. The
10 production/transmission revenue requirement amount is then
11 divided by the Idaho normalized retail load used to set
12 rates in order to arrive at the average production and
13 transmission cost-per-kWh embedded in proposed rates.
14 This amount is then multiplied by the proportion of
15 production and transmission costs classified as energy-
16 related in the cost of service study.

17 **Q. Do you have an exhibit schedule that shows the**
18 **calculation of the proposed LCAR?**

19 A. Yes. Exhibit No. 13, Schedule 1 begins with the
20 identification of the production and transmission revenue,
21 expense and rate base amounts included in each of Ms.
22 Andrews' actual, restating, and pro forma adjustments to
23 results of operations. The "2016 Pro Forma Total" on line

1 35 at the bottom of page 1 shows the resulting production
2 and transmission cost components.

3 Page 2 shows the revenue requirement calculation on
4 the production and transmission cost components. The rate
5 of return and debt cost percentages on Line 2 are inputs
6 from the proposed cost of capital. The normalized retail
7 load on Line 10 comes from the workpapers supporting the
8 revenue normalization adjustment. Line 11 represents the
9 average total production and transmission cost-per-kWh
10 proposed to be embedded in Idaho customer retail rates.
11 Lines 12 and 13 are values taken from the cost of service
12 study report titled "Functional Cost Summary by
13 Classification at Uniform Requested Return" representing
14 total costs at unity. Line 12 shows the amount of
15 production and transmission costs classified as energy
16 related, while Line 13 shows the total production and
17 transmission costs in the study.

18 The resulting 2016 LCAR on Line 14 is \$0.02399 per
19 kWh or \$23.99 per MWh. The 2017 LCAR is \$25.99 per MWh
20 and the calculation is shown on Exhibit No. 13, pages 3
21 and 4 of Schedule 1. The calculation of the LCAR will be
22 revised based on the final production and transmission
23 costs, and rate of return, that are approved by the
24 Commission in this case.

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IV. ELECTRIC COST OF SERVICE

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Q. Please briefly summarize your testimony related to the electric cost of service study.

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A. I believe the Base Case cost of service study presented in this case is a fair representation of the costs to serve each customer group. The Base Case study shows Residential Service Schedule 1 provides less than the overall rate of return under present rates. All of the other service schedules provide more than the overall rate of return under present rates to varying degrees.

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Q. What is an electric cost of service study and what is its purpose?

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A. An electric cost of service study is an engineering-economic study, which separates the revenue, expenses, and rate base associated with providing electric service to designated groups of customers. The groups are made up of customers with similar load characteristics and facilities requirements. Costs are assigned or allocated to each group based on (among other things), test period load and facilities requirements, resulting in an evaluation of the cost of the service provided to each group. The rate of return by customer group indicates whether the revenue provided by the customers in each group recovers the cost to serve those customers. The

1 study results are used as a guide in determining the
2 appropriate rate spread among the groups of customers.
3 Schedule 2 of Exhibit No. 13 explains the basic concepts
4 involved in performing an electric cost of service study.
5 It also details the specific methodology and assumptions
6 utilized in the Company's Base Case cost of service study.

7 **Q. What is the basis for the electric cost of**
8 **service study provided in this case?**

9 A. The electric cost of service study provided by
10 the Company as Exhibit No. 13, Schedule 3 is based on the
11 twelve months ended December 31, 2014 test year pro forma
12 results of operations presented by Ms. Andrews in Exhibit
13 No. 12, Schedule 1.

14 **Q. Would you please explain the cost of service**
15 **study presented in Exhibit No. 13, Schedule 3?**

16 A. Yes. Exhibit No. 13, Schedule 3 is composed of
17 a series of summaries of the cost of service study
18 results. The summary on page 1 shows the results of the
19 study by FERC account category. The rate of return by
20 rate schedule and the ratio of each schedule's return to
21 the overall return are shown on Lines 39 and 40. This
22 summary was provided to Company witness Mr. Ehrbar for his
23 consideration regarding rate spread and rate design. The

1 results will be discussed in more detail later in my
2 testimony.

3 Pages 2 and 3 are both summaries that show the
4 revenue-to-cost relationship at current and proposed
5 revenue. Costs by category are shown first at the
6 existing schedule returns (revenue); next the costs are
7 shown as if all schedules were providing equal recovery
8 (cost). These comparisons show how far current and
9 proposed rates are from rates that would be in alignment
10 with the cost study. Page 2 shows the costs segregated
11 into production, transmission, distribution, and common
12 functional categories. Line 44 on page 2 shows the target
13 change in revenue which would produce unity in this cost
14 study. Page 3 segregates the costs into demand, energy,
15 and customer classifications. Page 4 is a summary
16 identifying specific customer-related costs embedded in
17 the study.

18 The Excel model used to calculate the cost of service
19 and supporting schedules has been included in its entirety
20 both electronically and in hard copy in the workpapers
21 accompanying this case.

22 **Q. Given that the specific details of this**
23 **methodology are described in the narrative in Exhibit No.**
24 **13, Schedule 2, would you please give a brief overview of**

1 the key elements and the history associated with those
2 elements?

3 A. Yes. Production costs are classified to energy
4 and demand in this case based on the system load factor.
5 The Company proposed this approach in Case No. AVU-E-11-
6 01. While the Company chose to use the traditional
7 replacement-cost-based peak credit methodology in the last
8 Idaho case (Case No. AVU-E-12-08), we believe that the
9 system load factor method is preferable, as I discuss
10 later in my testimony.

11 Transmission costs are classified as 100% demand and
12 allocated by the average of the 12 monthly coincident
13 peaks. This methodology is the same treatment as the last
14 Idaho case (Case No. AVU-E-12-08) and reflects the
15 methodology accepted in the Settlement in Case No. AVU-E-
16 10-01.

17 Distribution costs are classified and allocated by
18 the basic customer theory⁵ accepted by the Idaho Commission
19 in Case No. WWP-E-98-11. Additional direct assignment of
20 demand-related distribution plant has been incorporated to
21 reflect improvements accepted by the Commission in Case
22 No. AVU-E-04-01.

⁵ Basic customer cost theory classifies only meters, service lines from the distribution system to the customer's premise, and street lights as customer-related plant; all other distribution facilities are considered demand-related.

1 Administrative and general costs are first directly
2 assigned to production, transmission, distribution, or
3 customer relations functions. The remaining administra-
4 tive and general costs are categorized as common costs and
5 have been assigned to customer classes by the four-factor
6 allocator accepted by the Idaho Commission in Case No.
7 AVU-E-04-01.

8 **Q. Does the Company's electric Base Case cost of**
9 **service study follow the methodology filed in the**
10 **Company's last electric general rate case in Idaho?**

11 A. Yes, with one exception. The peak credit
12 methodology used for classification of production costs
13 into energy-related and demand-related categories is
14 different from the traditional peak credit determination
15 presented in the last Idaho general rate case.

16 **Q. What is the Company proposing in this case with**
17 **regard to the peak credit methodology?**

18 A. In this case the Company is proposing to use the
19 system load factor to determine the proportion of the
20 production function that is demand-related.⁶ This peak
21 credit ratio is then applied uniformly to all production
22 costs. This is the same method the Company proposed in

⁶ One minus the load factor equals the demand percentage or peak credit ratio.

1 Case No. AVU-E-11-01 that was derived from ideas developed
2 through cost of service workshops held at the Idaho
3 Commission in February 2011 and September 2012.

4 **Q. What do you believe are the benefits of using**
5 **the system load factor to determine the peak credit ratio?**

6 A. There are several benefits to the system load
7 factor approach for identifying the demand-related
8 proportion of production costs: 1) It is simple and
9 straightforward to calculate; 2) it is directly related to
10 the system and test year under evaluation; and 3) the
11 relationship should remain relatively stable from year to
12 year.

13 **Q. How was the peak credit methodology determined**
14 **and applied in past studies?**

15 A. In the Company's cost of service studies prior
16 to 2010 and the 2012 case (AVU-E-12-08), Avista's electric
17 system resource costs were classified to energy and demand
18 using a comparison of the replacement cost per kW of the
19 Company's peaking units, to the replacement cost per kW of
20 the Company's thermal and hydro plants (separately). This
21 analysis created separate peak credit ratios applied to
22 thermal plant and hydro plant. Fuel and load dispatching
23 expenses were classified entirely to energy, and peaking
24 plant related costs were classified entirely to demand.

1 **Q. What is the net effect of the proposed change in**
2 **the peak credit method?**

3 A. The net effect of this change is to increase the
4 overall production costs that are classified as demand-
5 related. Using the prior method, approximately 31.28% of
6 total production costs would be classified as demand-
7 related. Under the proposed method, 37.93% of total
8 production costs are classified as demand-related. In
9 this circumstance, costs are shifted toward the low load
10 factor residential and small commercial class, and away
11 from all the other classes. However, the impact on the
12 cost study results is relatively minor. The shift in
13 costs at unity were less than 1% of present revenue for
14 all schedules except Schedule 25P where costs at unity
15 were reduced by 1.5%.

16 **Q. Did the Company use recent load research for**
17 **demand-related cost allocations in the electric cost of**
18 **service study in this case?**

19 A. Yes. The Company contracted with DNV-GL⁷ to
20 develop hourly load estimates by rate class for cost of
21 service demand allocation purposes. The study was
22 completed in December 2014 with the final report provided

⁷ The DNV-GL Group (Det Norske Veritas, Germanischer Lloyd) is an industry leader in load research for the energy sector, providing comprehensive services from initial study planning to analysis and final reporting.

1 in January 2015. The new load research study, included
2 with the Company's workpapers in this filing, utilized
3 sample metering in place from the last load study
4 (discussed in Case No. AVU-E-10-01, the Company's 2010
5 general rate case) augmented by additional sample sites
6 added during the intervening years. The study is based on
7 data collected over the period July 1, 2013 through June
8 30, 2014.

9 **Q. Did the 2014 load study show any major changes**
10 **in usage across the customer classes?**

11 A. No, other than the change from a purchase and
12 sale contract to self-generation for Schedule 25P, there
13 were no major changes. The study did capture the impact
14 of schedule shifting from Schedule 21 to Schedule 11 that
15 occurred several years ago and the residential class shows
16 a slightly higher contribution to the peaks than in the
17 2009 study. In general the results were consistent with
18 prior study results.

19 **Q. What are the results of the Company's electric**
20 **cost of service study presented in this case?**

21 A. Illustration No. 1 below shows the rate of
22 return and the relationship of the customer class return
23 to the overall return (relative return ratio) at present
24 rates for each rate schedule:

1 **Illustration No. 1:**

<u>Customer Class</u>	<u>Rate of</u> <u>Return</u>	<u>Return</u> <u>Ratio</u>
Residential Service Schedule 1	4.94%	0.76
General Service Schedule 11/12	8.78%	1.34
Large General Service Schedule 21/22	7.57%	1.16
Extra Large General Service Schedule 25	6.73%	1.03
Extra Large General Service Clearwater Paper Schedule 25P	9.20%	1.41
Pumping Service Schedule 31/32	7.10%	1.09
Lighting Service Schedules 41 - 49	<u>6.61%</u>	<u>1.01</u>
Total Idaho Electric System	<u>6.53%</u>	<u>1.00</u>

2 As can be observed from the above table, Residential
3 service Schedule 1 shows under-recovery of the costs to
4 serve them. The Extra Large General service Schedule 25,
5 the Pumping service schedule (31/32) and the Lighting
6 service schedules (41-49) are slightly over, but very near
7 unity. The General, Large General and Extra Large
8 General-Clearwater Paper service schedules (11/12, 21/22,
9 and 25P) show over-recovery of the costs to serve them.
10 The summary results of this study were provided to Mr.
11 Ehrbar for consideration in the development of proposed
12 rates.

13 **Q. Does this conclude your pre-filed direct**
14 **testimony?**

15 A. Yes.